Water Resources Coordinating Council Wednesday, September 21, 2022

Meeting Notes

Call to Order

The meeting was called to order at 9:03 AM. Virtual meeting logistics were reviewed and participants wishing to make public comment were asked to use the virtual meeting chat to request time. There were a total of 20 meeting participants. A roster showing members present is attached to the meeting notes.

WRCC Mission and Objectives Review

A discussion reviewing the membership, mission, powers, and duties of the WRCC was led by Secretary Naig. The legislation establishing WRCC can be found in Iowa Code Chapter 466B and a summary of key WRCC objectives can be found in the attached slides.

Iowa Drought Plan Update

Tim Hall, DNR Hydrology Resources Coordinator, gave an update on the status of the Iowa Drought plan, which should be completed in 2023, A copy of the presentation for this topic can be accessed with these meeting notes.

HUD Iowa Watershed Approach Final Report

Six years after initial kickoff, the Iowa Watershed Approach is wrapping up with its HUD funding on September 30th. Jeff Geerts, Iowa Economic Development Authority, gave an overview of the project grant and the different components. Presentations were provided by Jim Marwedel with the Iowa Flood Center and Kate Gianinni with the Iowa Flood Center. Copies of those presentations can be accessed on the WRCC website.

WRCC Member Agency Updates (All)

NWS (Zogg)- The National Weather Service meeting briefing was presented during the drought presentation. A copy of that presentation is attached to the meeting notes.

ISU (Helmers)- New projects announced last week for Iowa Nutrient Research Center. Starting to plan for winter meetings statewide through ISU Extension. Just finished the International Drainage Symposium earlier in September. 200 attendees representing 12 countries. Tours showcased water quality projects in Iowa.

USACE- (Brown, provided electronically)- Northwest Division Commander Col Van Epps visited Rathbun in August. The purpose of the visit by our Division Commander was a result of our Kansas City District Commander Col Rayfield being so impressed during his visit in June with the collaboration occurring in the Rathbun Lake watershed. In particular, the number of partners that are involved sponsoring wetland projects utilizing the Continuing Authorities Program Section 1135 and how long we have all been working together to implement watershed based / water quality improvement projects.

USGS (Nania)- Streamflow information was covered by NWS. Still have water quality monitors in place for the season. Low flows are a challenge in places, some will come out for the winter during the next quarter. Hosted Brazilian delegation to highlight efforts in Cedar Rapids to evaluate local aquifer. Still working on data collection associated with PFAS studies that are ongoing. Expanding studies to look at sediment and minnows in addition to water.

IIHR (Gianinni)- Leadership changes since last meeting. Larry Weber has returned as director and will work on some long-term visioning. University of Alabama received a \$306 million grant for research, of which \$21 million will go to University of Iowa to assist.

EPA (Jones)- No report.

IEDA (Geerts)- Next round of CDBG applications for water/sewer is due October 1. One new project announced in Early to install bioretention aimed at flood reduction. More disaster recovery money is coming to Iowa in response to the 2020 derecho. Working with communities to incorporate Green Streets criteria as required by HUD for disaster recovery projects.

DNR (Schnieders)- Staff are finally resuming travel and on-site events with field-based projects. Working to implement Nutrient Reduction Exchange projects and presenting findings on studies regionally and nationally. Working with permittees to develop MOUs to recognize exchange projects. Working with several communities on wastewater system optimization. Toured nine communities in mid-August to look at alternative approaches in communities addressing nutrient removal as part of their treatment systems. Beach monitoring season is wrapping up. Final statistics are available through DNR.

IDALS (Kozak)- See attached slides for IDALS updates.

Public Comments

There were no requests by the public to address the Council.

Adjourn

The meeting was adjourned at 11:07 AM. The next meeting will be held on the afternoon of Tuesday, November 29th at the same location following hybrid participation format.

WRCC Representative		Position	Organization	
x 1 Mike Naig		Secretary (WRCC Chair)	Iowa Department of Agriculture & Land Stewardship	
2 Kim Reynold	S	Governor	Governor's Office	
Nate Ristow		Designee	Governor's Office	
3 Kayla Lyon		Director	Iowa Department of Natural Resources	
x Adam Schne	iders	Designee	Iowa Department of Natural Resources	
x 4 Susan Kozak		Director	$\label{local_problem} \mbox{IDALS - Division of Soil Conservation \& Water Quality}$	
x Jake Hansen		Designee	IDALS - Division of Soil Conservation & Water Quality	
5 Kelly Garcia		Director	IA Department of Public Health	
Kenneth Sha	rp	Designee	IA Department of Public Health	
6 John Benson		Acting Director	Iowa Homeland Security & Emergency Management	
x Larry Giofred	ldi (Jim Marwedel)	Designee	Iowa Homeland Security & Emergency Management	
7 Dan Robison		Dean - ·	College of Agriculture and Life Sciences, ISU	
		Designee	College of Agriculture and Life Sciences, ISU	
8 Edith Parker		Dean -	College of Public Health, University of Iowa	
Tom Peters		Designee	College of Public Health, University of Iowa	
9 John Fritsch		Dean -	College of Humanities, Arts and Sciences, UNI	
Maureen Cla		Designee	College of Humanities, Arts and Sciences, UNI	
10 Scott Marler		Director	Iowa Department of Transportation	
Marc Solber		Designee	Iowa Department of Transportation	
11 Debi Durhan		Director	Iowa Economic Development Authority	
x Jeff Geerts		Designee	Iowa Economic Development Authority	
12 Debi Durhan		Executive Director	Iowa Finance Authority	
Tony Toigo		Designee	lowa Finance Authority	
13 Alec Scranto		Dean Deciance	College of Engineering, University of Iowa	
		Designee	College of Engineering, University of Iowa	
x 14 Jon Nania Paul Rydlund		Director <i>Designee</i>	USGS, Iowa-Illinois Water Science Center USGS, Iowa-Illinois Water Science Center	
i dai Nyaiano	•	Designee	osos, iowa-iiiiiois water science center	
15 Jon Hubbert		State Conservationist	USDA, Natural Resources Conservation Service	
Scott Cagle		Designee	USDA, Natural Resources Conservation Service	
16 Matt Russell		State Executive Director	USDA, Farm Service Agency	
17 Theresa Gre	enfield	State Director	USDA, Rural Development	
Kate Sand		Designee	USDA, Rural Development	
18 Meg McColli	ster	Regional Administrator	EPA-Region 7	
x Edward Chu	(Doug Jones)	Designee	EPA-Region 7	
19 Colonel Jess	e Curry	Rock Island District Commander	US Army Corps of Engineers Rock Island District	
Jason Smith		Designee	US Army Corps of Engineers Rock Island District	
x Philip Brown		Designee	US Army Corps of Engineers	
Jeff Zogg		Designee	National Weather Service	



IOWA DEPARTMENT OF NATURAL RESOURCES

LEADING IOWANS IN CARING FOR OUR NATURAL RESOURCES

1

State of Iowa droughts . . .

1988 2012 2021

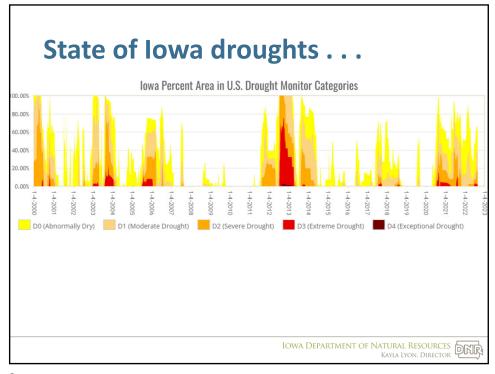




IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

_



Summer of 2021 – Looming water availability crisis in Des Moines

Lower river levels Water Quality Concerns (cyanobacteria)

Meetings at the State Emergency Operations Center







IOWA DEPARTMENT OF NATURAL RESOURCES
KAYLA LYON, DIRECTOR

Δ

Started the discussion with a question:

Should the state of Iowa have a drought plan? ... the answer was "Yes"

First meeting held December 8, 2021

IOWA DEPARTMENT OF NATURAL RESOURCES KAYLA LYON, DIRECTOR

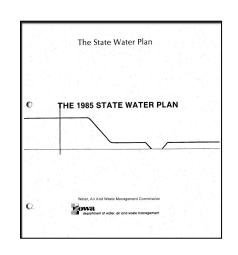
5

Part of the problem:

1985 Water Plan

Changes since 1985:

Rainfall trends
Population
Ag production concentration
Industry changes (ethanol)
Introduction of the USDM
Remote sensing and data collection
GIS and mapping



IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

The 1985 Water Plan provides some guidance, but little specific information on drought . . .

5.2.2 Priority Allocation System

In developing the Water Plan the Commission considered a wide range of priority allocation systems. From a broad sense these ranged from a strictly structured allocation system which would be implemented on a day-to-day basis in permitting new or existing regulated users, to that of a clearer definition of beneficial use than what now appears in the statute. Input in developing the proposed priority allocation scheme and means of implementation was received from staff, existing users, the public, the Commission's Water Plan committee, and the Water Plan Technical Advisory Committee.

. Drought

a. Governor's Declaration. Governor can declare by Executive Order a state of emergency (such as during a severe drought) implementing the priority allocation scheme on a temporary basis. This could be applied state-wide (as in 1977) or within a region of the state severly affected by a drought. Such a declaration may not require an initial investi-gation by the Department as to the applicability of implementing the priority allocation scheme.

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

What is the "Priority Allocation System?"

Priority Allocation System

It is recommended that a structured priority allocation system be adopted that would only be implemented during severe droughts (such as Iowa experienced in the 1930's, 1950's and 1970's), or in local areas due to shortage. Such a structured system would only be applied as warranted under those conditions defined in the next section which would serve as a triggering mechanism.

The allocation structure, from highest to lowest priority, is as follows.

- 1. Self-supplied domestic.
- 2. Domestic fraction of municipal and rural water systems
- 3. Livestock production.
- 4. Power generation.
- Industrial.
- 6. Non-Traditional irrigation.
- 7. Other irrigation.
- 8. Recreation and leisure.
- 9. Out of state exports.

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

What will a State of Iowa Drought Plan do?

- Identify vulnerable infrastructure, industries, and populations
- Determine associated risks under various drought scenarios
- Establish trigger levels for specific regions and sectors in the state
- Identify mitigation measures
- Result in for more coordinated and efficient responses that are <u>data driven</u>

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

C

What questions will a State of Iowa Drought Plan answer?

- ✓ What do we need to know and when do we need to know it?
- ✓ What do we need to do and when do we need to do it?



IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR



National Drought Mitigation Center provided a draft version of their "Drought Planning Platform."

DROUGHT PLANNING Platform ABOUT UBRARY QUIDE TOOLS

An interactive, comprehensive drought risk management decision-support platform

WHAT IS A DROUGHT PLAN?

Learn more about drought, planning, and this paride in cut let Started

Get Started

Get Started

Get Started

Get Started

JONA DEPARTMENT OF NATURAL RESOURCES EACH ALTON, DIRECTOR

Then we got started . . .



IOWA DEPARTMENT OF NATURAL RESOURCES
KAYLA LYON, DIRECTOR

13

Established a Core Drought Team

HSEMD
DNR
IDALS
NDMC Technical and Planning Staff
USDA Climate Hub (Ames, Iowa)

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

Identified relevant state and federal partners

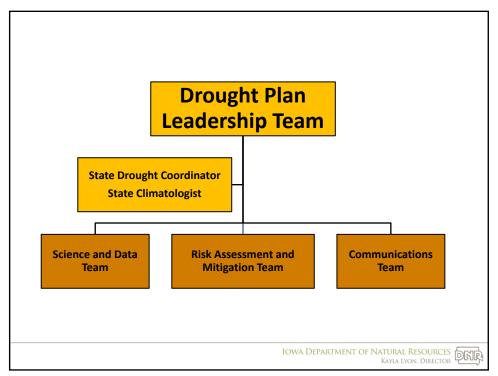
- Meeting every two weeks
- Presentations on general geology and hydrogeology
- Presentations on rural water systems (including the Lewis and Clark Rural Water System)
- Organized and began writing of the Iowa Drought Plan
- Coordinated Stakeholder input meetings

Held at several locations across the state Invited water utilities, Emergency Managers, Ag groups, local government

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

15



Established a Science and Data Team

State Geologist
State Climatologist
DNR Water Supply Geologist
Des Moines Water Works COO
National Weather Service
Meteorology
Hydrology

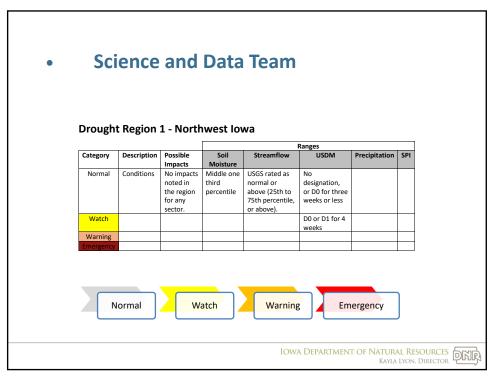
IOWA DEPARTMENT OF NATURAL RESOURCES
KAYLA LYON, DIRECTOR

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

17

• Science and Data Team Drought Zones in lowa 1 2 4 5 Landform regions 0 15 30 60 10 120 Landform regions 0 15 30 60 10 120 Landform regions 1 10



Risk Assessment Team

Coordinated by HSEMD

Also updating the State Hazard Mitigation Plan

Drought becomes a subset of that plan

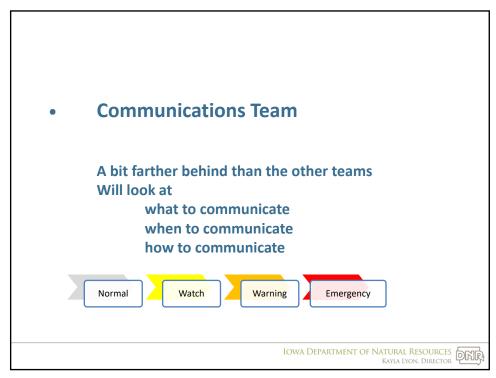
Provides an opportunity to meet with almost every state agency

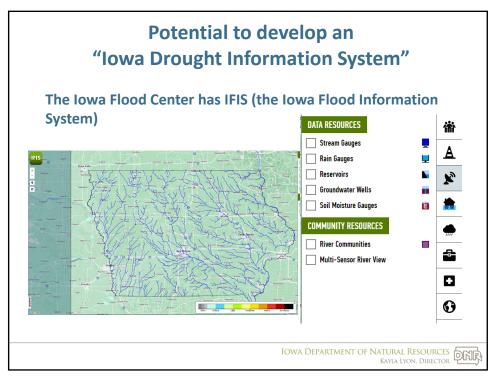
DOT Health

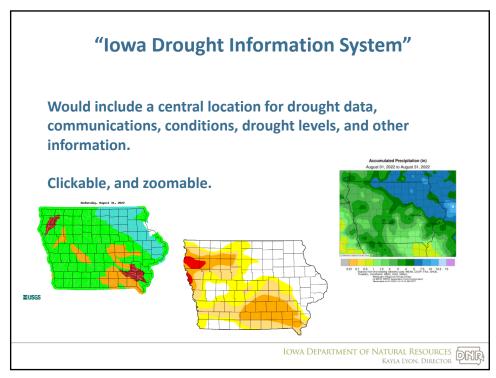
Economic Development

Utilities Board Transportation









Status as of right now . . .



Report is being written and compiled

Drought Core Team continues to meet every 2 weeks

Draft Iowa Drought Plan anticipated to be ready by mid-Oct

Draft plan sent to Stakeholders and other State Agencies in October

Comments will be reviewed and incorporated as needed in November

Final Draft Drought Plan – December 2022

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

Then what?



Wait for the next drought . . .

Table top exercise in 2023

Potential legislative proposals for the 2023 session

Updates and Revisions as needed and as identified in the plan

IOWA DEPARTMENT OF NATURAL RESOURCES KAYLA LYON, DIRECTOR

25

Questions or comments?

Tim Hall
Hydrology Resources Coordinator
Iowa Department of Natural Resources
515-452-6633

tim.hall@dnr.iowa.gov

IOWA DEPARTMENT OF NATURAL RESOURCES

KAYLA LYON, DIRECTOR

Water Resources Coordinating Council

❖ Authority Granted in Chapter 466B.3

Purpose

- Preserve and protect lowa's water resources
- Coordinate management of resources in sustainable and fiscally responsible manner
- Use integrated approach to manage resources comprehensively rather than compartmentally

Membership

- ❖ 12 state members in statute; Secretary of Agriculture is Chair
- ❖ 6 federal partners from whom the Chair shall invite and solicit advice

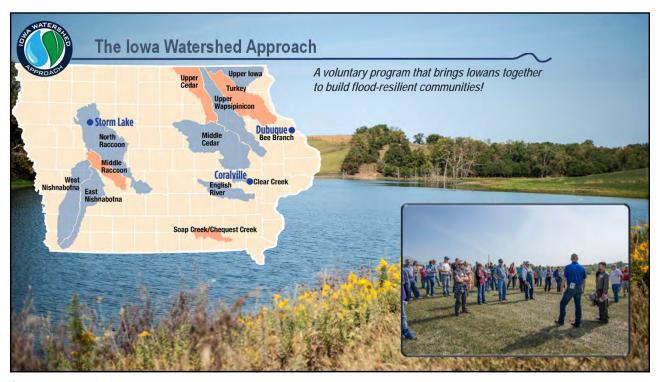


Water Resources Coordinating Council

Duties and Powers Listed

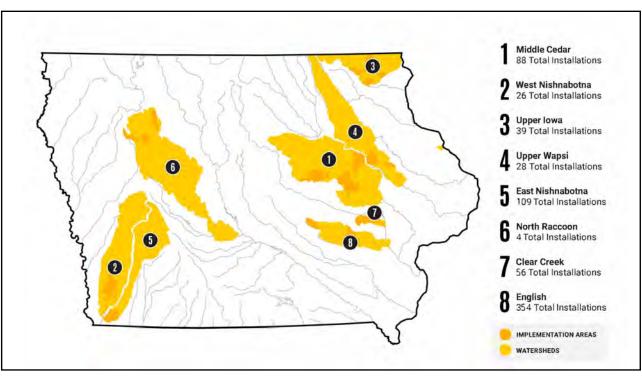
- Engage in regular coordination of water resource-related functions
- Consider steps to address planning, management, and implementation of water resource improvement
- Facilitate communication and participation among all stakeholders
- Improve availability of water resource information
- Identify inefficiencies in current programs and recommend ways to eliminate redundancy
- Review best available technologies
- Develop protocol which identifies high priority watersheds
- Review standards for voluntary, performance-based water resource management, soil conservation, and land management
- Work with other states when mutual interests are aligned
- Other collaborative watershed planning efforts as necessary.



















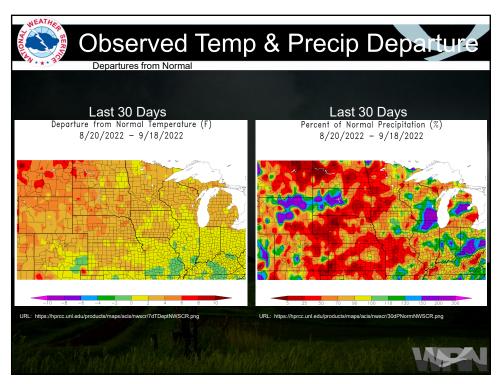


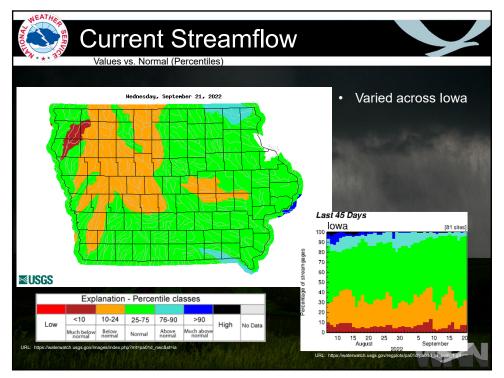


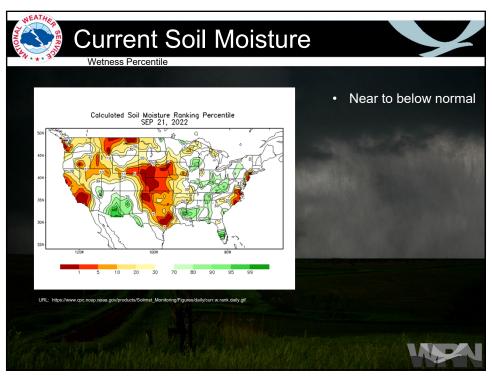




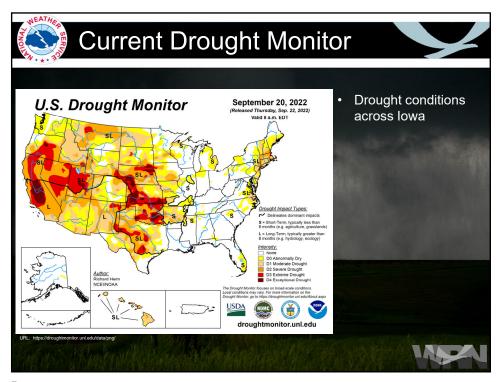


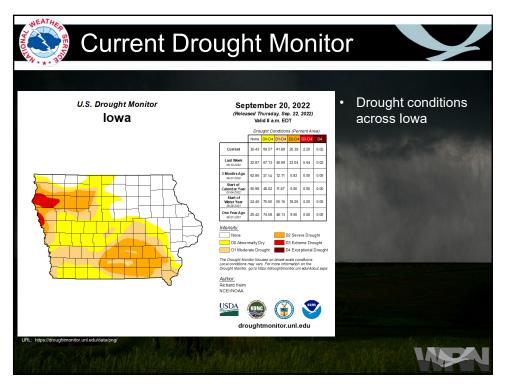




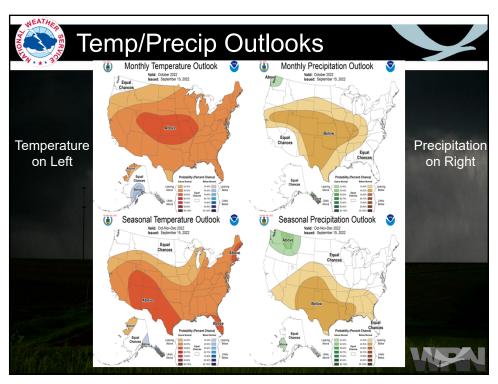


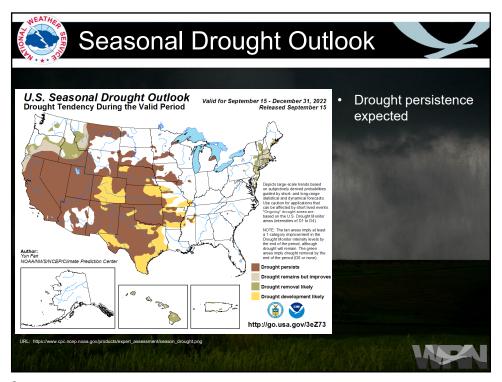
Δ

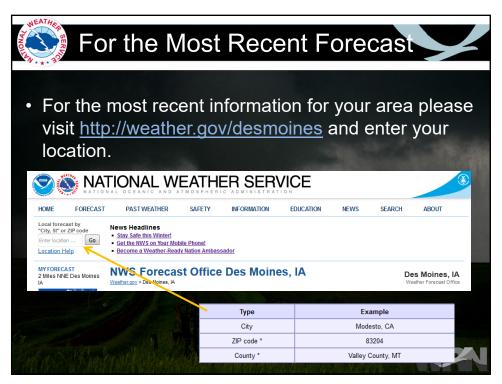


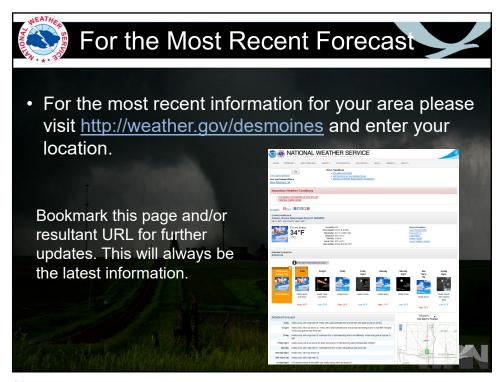


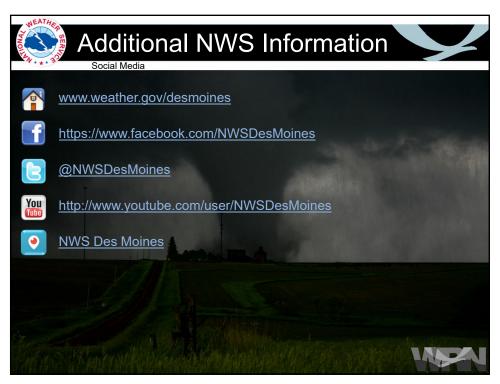












Strategies for Flood Resilience: A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction



HSEMD's Projects/Objectives under the lowa Watershed Approach

- Develop a resilience strategies report to share lessons learned about flood reduction with a watershed approach
- Estimate potential loss avoidance associated with implemented IWA projects
- Incorporate resilience concepts in local and state plans
- Integrate watershed plans with hazard mitigation plans
- Develop parcel-level flood risk assessments (using Hazus) to integrate with mitigation planning & projects



 Develop a resilience strategies report to share lessons learned about flood reduction with a watershed approach

Strategies for Flood Resilience: A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction

Potential Advantages of Using a Watershed Approach to Reduce Flooding

- Reduce losses from flood damage
- Lower flood elevations not only at the flood-prone area of focus, but also flood-prone areas further downstream (and thus reduce impacts downstream, rather than push them downstream)
- Improving water quality and wildlife habitat
- Possibly improve soil health and sustainability (depending upon specific methods used)
- Compared to other flood mitigation methods, reduce on-going maintenance through the use of nature-based methods



A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction

With all its advantages, why isn't a watershed approach to flood mitigation used more often?

Because of several barriers

"The purpose of this report is to identify those barriers and propose strategies for how state and federal agencies can assist communities in overcoming those barriers."



Barriers to Using a Watershed Approach for Flood Reduction

- → Specific methods/practices that could result in flow and flood reduction not well understood (see pages 5-9)
- → Does not work everywhere, at least not cost-effectively (see page 12)
- → Communities need professional assistance to determine how much streamflow reduction needed in order to reduce flood impacts (see page 16)
- → Communities need engineering and other assistance to determine costs, benefits and complete other requirements for developing an application for FEMA/other funding (see pages 26-27)
- → Of course, communities need funding



Barriers to Using a Watershed Approach for Flood Reduction



4 Strategies for Overcoming Barriers to Using a Watershed Approach for Flood Reduction

1. Examine a watershed area's potential of using a watershed approach to reduce floods (i.e. calculating POWAR Ratios)

In other words, how much potential does an area have for using a watershed approach to cost-effectively reduce flooding (and the costs associated with flooding)?



Example:
Dubuque County
Where do we focus
in this county?

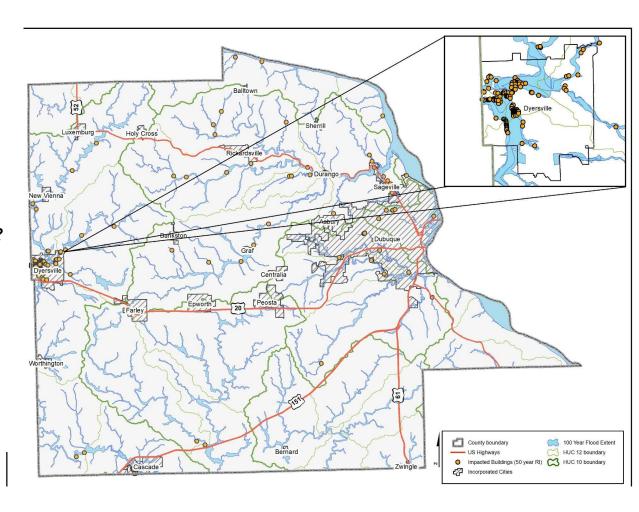
Target the center?
Works in archery!

Distribute all around? That's fair, right?

Close to Mississippi?

Most water there

Where?!?



Examining an area's potential of using a watershed approach to reduce floods:

If you understand these two factors:

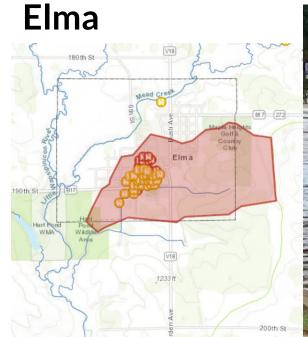
- 1. The smaller the watershed above flood impact area, the fewer practices are needed to reduce flood levels;
- 2. The greater the \$ damage of flood impact area, the more opportunity for reducing potential flood losses.

Then you can find where you have real **PoWAR!**

PoWAR =

Potential Of using a Watershed Approach for Reducing floods

Example:





POWAR Floods Ratio=

1233 ft

BI 7 272

\$ loss from potential flooding Watershed Area (acres)

Evaluating the Potential Of using a Watershed Approach to Reduce Floods:

Building Loss⁴ \$23,644

+Content Loss⁴ \$7,667

+Inventory Loss⁴ \$22

=Total Annual Avg. Loss⁴ \$31,333

Divided by

Total Upstream Drainage Acres 425

Elma's POWAR Floods ratio= 74

4 Loss shown is an annualized loss. Loss amounts were determined for several recurrence intervals. Then, these were all combined by annualizing them using Simpson's Rule.

Find and start with areas with greatest "POWAR"

P otentialO f using aW atershedA pproach forR educing Floods

The higher the POWAR Floods ratio, the more likely watershed approach flood reduction can be achieved.

POWAR = \$ Flood Damage
Area Upstream

Examples:	Decorah	Dyersville	Dunkerton	Sumner		
Building Loss	\$5,204,944	\$4,132,327	\$843,495	\$109,013		
Content Loss	\$2,245,117	\$1,677,718	\$355,331	\$45,472		
Inventory Loss	\$76,314	\$212,689	\$55,981	\$83,606		
Total Loss	\$7,526,375	\$6,022,734	\$1,254,807	\$238,091		
Divided by						
Total Upstream Drainage Acres	304,988	75,476	63,120	30,820		
= PoWAR	25	80	20	8		

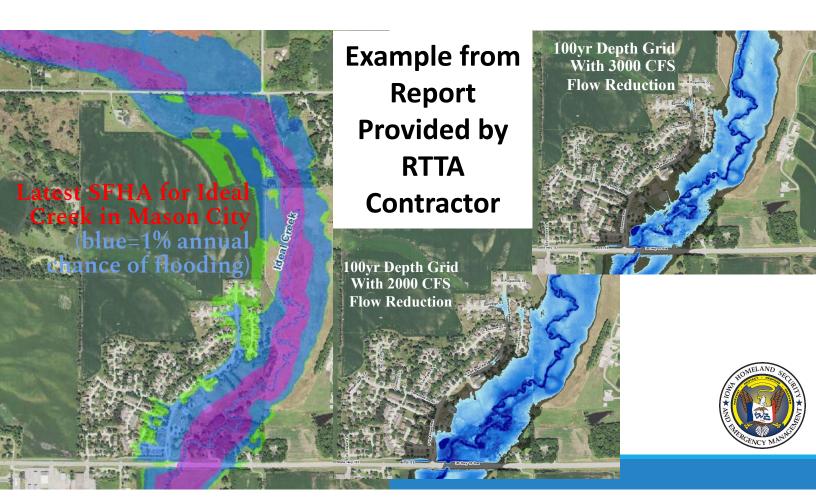
Upcoming Silver Jackets Project: Find watersheds with highest POWAR Floods ratios

- Calculate POWAR Floods ratios throughout Iowa
- Use HSEMD's Flood Loss Estimates
- For areas with high POWAR Floods ratios, provide information needed for NRCS' WFPO Preliminary Investigation Feasibility Report

A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction

- 1. Examine a watershed area's potential of using a watershed approach to reduce floods (i.e. calculating POWAR Ratios)
- 2. Help communities determine how much streamflow must be reduced to reduce flood impacts
- A. Through help from Iowa DNR through RiskMAP RTTA (e.g. Mason City, Oelwein, Cherokee, Wolford, Garwin)





A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction

- 1. Examine a watershed area's potential of using a watershed approach to reduce floods (i.e. calculating POWAR Ratios)
- 2. Help communities determine how much streamflow must be reduced to reduce flood impacts
- A. Through help from Iowa DNR through RiskMAP RTTA (e.g. Mason City, Oelwein, Cherokee, Wolford, Garwin)
- B. Through NRCS' Watershed Flood Prevention Operations (WFPO) planning grant
- C. Through help from USACE through Silver Jackets project (e.g. Hartley)

 (Can access help from these or other resources through "Help CUT Flooding" at https://survey123.arcgis.com/share/173a7b57b0d7497780c2a501e69a8462)



HSEMD Resilience Strategies Report

A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction

- 1. Examine a watershed area's potential of using a watershed approach to reduce floods (i.e. calculating POWAR Ratios)
- 2. Help communities determine how much streamflow must be reduced to reduce flood impacts
- 3. Help communities get engineering and other technical assistance in order to apply for grant funding opportunities
- A. Through NRCS' Watershed Flood Prevention Operations (WFPO) planning grant
- B. Through FEMA BRIC Direct Technical Assistance (e.g. Cherokee, Riverton)
- C. Through FEMA BRIC Project Scoping (hoping for Oelwein, Vinton, Hartley)
- D. Through FEMA HMGP Advance Assistance (hoping for Ideal Creek in Mason City)



A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction

- 1. Examine a watershed area's potential of using a watershed approach to reduce floods (i.e. calculating POWAR Ratios)
- 2. Help communities determine how much streamflow must be reduced to reduce flood impacts
- 3. Help communities get engineering and other technical assistance in order to apply for grant funding opportunities
- 4. Provide additional funding for construction and implementation of watershed approach flood reduction projects



Strategies for Flood Resilience: A Four Point Guide to Helping Locals with Watershed Approach Flood Reduction

Strategies:

- 1. Calculate POWAR Ratios for watersheds >
- 2. Help communities find how much streamflow must be reduced to reduce flood impacts (e.g. Help CUT Flooding)
- 3. Help communities get engineering & other technical assistance needed to apply > for grants (e.g. BRIC Project Scoping)
- 4. Provide more funding for construction and implementation of watershed approach flood reduction projects

Still Needed:

- Estimate potential flood losses from road detours
- Once 2D BLE done, update building flood loss estimates
- Connect places with high POWAR #s to resources that calculate cfs reductions needed to reduce flood impacts
- Help locals identify good sites for watershed approach projects
- Help locals with design engineering (help procure, provide non-federal match, or do engineering outright)
- Assist with applying for grants (WFPO or FEMA HMA)
- Provide implementation funds for non-federal match (FEMA HMA) or to acquire property rights (WFPO)
- for Watershed Approach Flood Reduction



IDALS WRCC Update

❖ 40 Iowa Farm Environmental Leader Award Recipients honored at Iowa State Fair

Water Quality Initiative

- Statewide Cover Crop signups underway; more than \$7 million in applications received
- ❖ IDALS staff doing in-depth analysis of cover crop programs
- ❖ WQI Demonstration project applications being accepted through 11/18/22
- Staffing additions for engineering, contract management, GIS, and field specialists completed in last 18 months

Urban Conservation

Request for Applications open for Urban Conservation projects through 11/18/22



IDALS WRCC Update

- ❖ 2023 Farm Bill Discussions Underway
 - IDALS working with state and national partners on proposals; contact us if you have suggestions
- ❖ Regional Permits for Wetlands Reissued on September 16
- Working with DNR on Joint Nonpoint Source Program Evaluation and Shared Priorities
- New Conservation Opportunities through RCPP and Climate Smart Agriculture initiatives through USDA

